### INFORMATION TECHNOLOGY CONTINGENCY PLANNING

- **1. REASON FOR ISSUE:** To establish operational requirements and provide specific procedures for the implementation of Information Technology (IT) Contingency Planning as required by the Department of Veterans Affairs (VA) Directive and Handbook 6500, *Information Security Program*, dated August 4, 2006 and September 18, 2007, respectively.
- 2. SUMMARY OF CONTENTS/MAJOR CHANGES: This Handbook provides the specific procedures and operational requirements for implementing IT contingency planning in accordance with VA Directive and Handbook 6500, *Information Security Program*, ensuring Department-wide compliance with the Federal Information Security Management Act of 2002 (FISMA), 44 U.S.C. §§ 3541-3549 and the security of VA information and information systems administered by or on behalf of VA. This Handbook applies to all VA organizations, Administrations, their employees, and contractors working for or on behalf of the VA.
- **3. RESPONSIBLE OFFICE:** The Office of the Assistant Secretary for Information and Technology (OI&T) (005), Information Protection and Risk Management (IPRM) (005R), Office of Business Continuity (BC) (005R4).
- **4. RELATED DIRECTIVE:** VA Directive and Handbook 6500, *Information Security Program*.

5. RESCISSIONS: None.

**CERTIFIED BY:** 

BY DIRECTION OF THE SECRETARY VETERANS AFFAIRS:

/s/
Roger W. Baker
Assistant Secretary for
Information and Technology

/s/ Roger W. Baker Assistant Secretary for Information and Technology

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# INFORMATION TECHNOLOGY CONTINGENCY PLANNING

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### INFORMATION TECHNOLOGY CONTINGENCY PLANNING

- 1. **PURPOSE**: The purpose of this handbook is to describe the procedures for implementing and administering the Department of Veterans Affairs (VA) Office of Information and Technology (OI&T) information technology contingency planning process. The primary objectives of this process are to:
- a. Ensure VA information technology services supporting VA critical business functions can be recovered and restored following a disruption within the time parameters and the required levels established by business/service lines, either at a primary or alternate location.
- b. Produce effective, auditable information technology contingency plans (ITCPs) and disaster recovery plans (DRPs).
- c. Refine policies, plans, and procedures and continually improve IT contingency planning by employing an iterative program management cycle.
- d. Support the performance of VA's mission essential functions within the National Response Framework.
- 2. **SCOPE:** This Handbook addresses the procedural elements of OI&T IT contingency planning activities and provides prescriptive guidance for all OI&T personnel VA Central Office (VACO) and field alike supporting the resilience of VA critical business processes.

### 3. **ASSUMPTIONS**

- a. VA IT contingency plans will be compliant with:
- (1) National Institute of Standards and Technology (NIST) Special Publication (SP) 800-34, Contingency Planning Guide for Information Technology Systems;
- (2) NIST SP 800-53, Recommended Security Controls for Federal Information Systems; and
- (3) NIST SP 800-84, Guide to Test, Training, and Exercise Programs for IT Plans and Capabilities.
- b. Other NIST, Federal (e.g., General Accountability Office), and industry guidance (e.g., SANS Institute, Carnegie Mellon CERT; etc., also should be considered in the development of IT contingency plans.
- c. OI&T staff operating in VA Administrations and Staff Offices outside of VACO OI&T ("tenants" in other facilities) will adhere to the policies and procedures outlined in this handbook, but have broad latitude in determining, in coordination with the Administrations/Staff Offices they support, the manner in which the procedures are implemented.

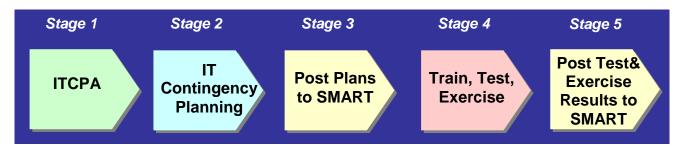
### 4. RESPONSIBILITIES

- a. **Deputy Assistant Secretary for Information Protection and Risk Management (IPRM)** is responsible for advising and assisting the AS/IT on matters related to information protection, including IT and business continuity planning.
  - b. Director, Business Continuity (IPRM/BC) is responsible for:
- (1) Developing and maintaining the IT Contingency Planning Assessment (ITCPA) process and associated ITCP and DRP templates and standards for their completion.
- (2) Provision of ITCPA "train-the-trainer" education to specific OI&T personnel, as identified by local Chief Information Officers (CIOs).
- c. Information System Owners (Regional Directors) and Datacenter Directors are responsible for ensuring compliance with the ITCPA process; and reviewing, updating, and testing ITCPs and DRPs on an annual basis and when one or more significant changes are made to a system (either the general support system or major application).
- d. **Program Directors/Facility Directors**, through the Information Security Officer (ISO), are responsible for:
- (1) Ensuring business/service line personnel are fully and appropriately engaged in the ITCPA process through participation in the business impact assessment (BIA); and
  - (2) Engaging in exercises to validate results of the process.
  - e. **ISOs** are responsible for:
- (1) Coordinating, advising, and participating in the development and maintenance of IT contingency and DRP plans for all systems under their responsibility; and
- (2) Ensuring completed and updated information technology contingency plans (ITCPs) and disaster recovery plans (DRPs) are uploaded into the Security Management and Reporting Tool (SMART) database.
- f. **Local CIO/System Administrators/Network Administrators** are accountable for assisting in the development and maintenance of ITCPs and DRPs for all systems under their responsibility.

#### 5. IT CONTINGENCY PLANNING PROCEDURES

- a. VA requires a robust, collaborative IT contingency planning process. For a full understanding of VA IT contingency planning policy, refer to VA Directive 6500, *Information Security Program*, dated September 18, 2007.
- b. VA IT contingency planning will be conducted in the following five stages, as shown in Figure 1:
- (1) <u>IT Contingency Planning Assessment</u>: Using the ITCPA methodology, identify and map IT contingency planning requirements through development of a BIA and threat and vulnerability analyses;
  - (2) IT Contingency Planning: Build ITCPs and DRPs to meet those requirements;
  - (3) Post Plans to SMART: Post IT contingency and DR plans to the SMART database;
- (4) <u>Train, Test, and Exercise</u>: Train operations staff in ITCP and DRP roles/responsibilities, test individual components of plans, and exercise complete IT contingency and DR plans to validate plans work and update as necessary
- (5) <u>Post Test and Exercise Results to SMART</u>: Post test/exercise results to the SMART database.

Figure 1: Stages of VA IT Contingency Planning



- a. The VA IT Contingency Planning will be conducted in the following five stages as shown in Figure 1.
- (1) Stage 1 IT Contingency Planning Assessment (ITCPA) identifies and maps IT Contingency Planning requirements through development of a BIA and threat and vulnerability analyses;
- (2) Stage 2 IT Contingency Planning builds ITCPs and DRPs to meet those requirements;
- (3) Stage 3 Post Plans to SMART: Post IT Contingency and DR plans to the SMART database;
- (4) Stage 4 Train, Test, and Exercise: Train operations staff in ITCP and DRP roles/responsibilities, test individual components of plans, and exercise complete IT Contingency and DR Plans to validate plans works and update as necessary;
- (5) Stage 5 Post Test & Exercise Results to SMART: Post test/exercise results to the SMART database.

c. **STAGE 1: ITCPA.** The ITCPA is a 4-step process that collects data necessary for actual IT contingency planning. Refer to Table 1. Following Step 4, a report will be generated that identifies and prioritizes the IT services (both general support systems and major applications) requiring an IT Contingency Plan (ITCP) and/or Disaster Recovery Plan (DRP).

**Table 1: IT Contingency Planning Assessment Process** 

Step 1	Step 2	Step 3	Step 4
Perform Business	Map IT	Conduct IT Threat	Conduct IT
Impact Analysis	Components to IT	Assessment	Vulnerability
	Services		Assessment
Respondents:	Respondents:	Respondents:	Respondents:
Business/Service	IT Personnel	IT Personnel/	IT Personnel/
Line Personnel		<b>EM</b>	EM
		Personnel/Facility	Personnel/Facility
		Management	Management
		Personnel	Personnel
Substeps	Substep	Substeps	Substeps
<ul><li>ID Critical</li></ul>	<ul> <li>ID Hardware,</li> </ul>	<ul><li>ID Threats to IT</li></ul>	- By Threat:
Business	Software,	Services	- ID Vulnerabilities of
Processes	Infrastructure,	<ul><li>Assign Threat</li></ul>	IT Services and
<ul> <li>ID Supporting IT</li> </ul>	and Facilities	Value (T) to each	Current Mitigation
Services	Supporting IT	Threat	Strategies
<ul><li>Determine</li></ul>	Services		- Assign Vulnerability
Recovery Time			Values (V) to IT
Expectations for IT			Services
Services			- Prioritize IT
<ul> <li>ID Workarounds</li> </ul>			Services by Critical
<ul> <li>Assign Business</li> </ul>			Exposure
Impact to Loss of			
IT Service			
- Analyze the Impact			
of the Loss of IT			
Services on			
Critical Business			
Processes	Output	Ocean	Outputo
Output  Bonort of IT	Output	Output	Outputs
<ul><li>Report of IT Services</li></ul>	- IT Components	- Threat	- Vulnerability
	Мар	Assessment	Assessment - Prioritized
Supporting Business/			Critical Exposure
Service Lines			Assessment of IT
Business Impact			Services
– Business impact Analysis			Sel VICES
Allalysis			

(1) <u>ITCPA Step 1</u>: BIA - The purpose of this step is to identify service/business line's critical business processes (CBPs), the IT services that support them, business recovery time expectations for those IT services, and the impact to business/service lines if an IT service if it is not available. Refer to Figure 2 for illustration of Step 1 instructions.

Figure 2: Notional IT Service Outage Impact Sample Table for Pharmacy

ITService	Workaround	Immediately	4 Hours	8 Hours	12 Hours	24 Hours	48 Hours	72 Hours	7 Days	14 Days	21 Days	30 Days	RTE	Impact	Description of Loss during Catastrophic Event
															A loss of historical treatment data
															may impact the quality of medical
VistA	None	1	2	3	4	5							24 Hrs	5	treatment for Veterans.
LAN	None	1	2	3	4	5							24 Hrs	5	Enter Data Here
PBX	Cell Phone	1	2	3	4	4	5						48 Hrs	5	Enter Data Here
CPRS	None	1	1	2	3	5							24 Hrs	5	Enter Data Here
VistA Web	Phone to Phamacy	1	1	1	2	3	3	3	3	4			14 Days	4	Enter Data Here
Help Desk	None	1	1	1	1	2	2	2	2	2	2	2	N/A	2	

a. This sample table lists IT Services with workarounds for that IT Service (a viable workaround is one that is documented as an alternative process, and has been tested during an actual outage). For each of the IT Services, the appropriate impact value must be determined over various timeframes. Impact values range from 1 to 5, where 5=Catastrophic, 4=Major, 3=Moderate, 2=Minor, and 1=Insignificant. The timeframes are: Immediate, 4 hours, 8 hours, 12 hours, 24 hours, 48 hours, 72 hours, 7 days, 14 days, 21 days, and 30 days. The RTE column is the soonest timeframe that the highest number first appears in the row. The Impact column is the highest number that appears in the row. Finally a description of the loss is noted in the last column. This tabular process continues until all IT Services are listed.

- (a) OI&T personnel will interview respondents from all business/service lines in the facilities they support, since the latter understand the mission of the business, essential functions, and the impact on mission when IT services are disrupted. Business/service lines include Pharmacy, Nursing Services, Eligibility Determination, Headstones and Markers; etc. Business/service line personnel will identify all CBPs for all service/business lines resident within a facility and the IT services that support them.
- (b) CBPs are the critical operational and/or business support functions that cannot be interrupted or unavailable for more than a mandated or predetermined timeframe without significantly jeopardizing the organization. They include logical groupings of processes/ activities that produce a product and/or service. Examples of CBPs include scheduling appointments, performing surgery, patient follow-up, dispensing pharmaceuticals, patient admittance/discharge, eligibility determination, processing financials, ordering supplies, educational counseling, vocational training; etc.
- (c) During the interviews with business/service line respondents, OI&T personnel will assist business/service line personnel to determine the IT services that support <u>each CBP</u> and identify known workarounds. Examples of IT services include telecommunications, data communications, helpdesk, Web applications, email, telephones, the network, and telephone services. A workaround is defined as an alternate way to operate or manage without IT hardware, software, or communications when they are not available. A workaround can be used to avoid risk for a period of time, but is not a permanent solution or mitigation of a risk. Workarounds include, but are not limited to, paper processing, alternate work areas, or manual input of data to a text file. In some cases, no workarounds will be in place.
- (d) Business/service line respondents will determine outage impacts. An outage impact quantifies how a loss or disruption of a given IT services affects the ability of a business/service line to continue performing CBPs over time. Impacts are shown in Table 2.

**Table 2: Impact Descriptions and Values** 

Impact Description	Impact Value
Indicates that a compromise to the IT service would have grave consequences leading to loss of life, serious injury to people, mission failure, or serious damage to the reputation of the VA as determined by the business line or service line. Workarounds are not in place or are not effective.	Catastrophic = 5
Indicates that a compromise to the IT service would have serious consequences resulting in loss of highly sensitive data, functions, equipment/facilities, or the reputation of the VA that could impair operations for an indefinite amount of time or put employees or customers at high risk for adverse health, financial or other consequences. Workarounds may be in place preventing further impact.	Major = 4
Indicates that a compromise to the IT service would have moderate consequences resulting in loss of sensitive information, functions, data, or costly equipment/facilities that would impair operations for a limited period of time or put employees or customers at moderate risk for adverse health or financial consequences. Workarounds may be in place preventing further impact.	Moderate = 3
Indicates little or no impact on human life or the continuation of operations. Workarounds may be in place preventing further impact	Minor = 2
Indicates no impact on human life or the continuation of operations. Workarounds may be in place preventing further impact.	Insignificant = 1

- (e) Next, business/service line personnel will determine recovery time expectations (RTE) for IT services supporting their business or service line. An RTE is the business/service line's expectation of the maximum allowable time an IT service supporting a CBP can be unavailable following a disruptive event and is the point in time the outage impact for the service is assigned its highest value. At the same time, RTE should be the time in which the IT service is deemed fully restored, tested and available to the user, or is performing at a level that is degraded but acceptable to continue the objectives of the business or service line.
- (f) Review the example in Table 1. If "Pharmacy" determines that the loss of the LAN is a 1 immediately but progressively becomes a 5 at 48 hours, the RTE is listed as 48 hours. If an IT service line's impact value, in this case the help desk, does not reach an impact value of 5, an RTE is not required in the RTE field. Enter a description of the *meaning* of the loss for impacts of 4 and 5.
- (g) RTEs can vary widely, depending on the high availability technologies employed for recovery, including the point in time in which backup data resources can be recovered and restored. RTE should not be confused with service response time by OI&T personnel or vendors. It is expected that the business/service line will have multiple IT services and impacts. When that is the case, enter all data applicable to each IT service on each row and use as many rows as necessary before moving on to a new IT service.
- (h) Select IT services in the top two impact categories to carry over to Step 2. For example, if the business service line has 5 supporting IT services, two of which are rated 5, two of which are rated 3, and the fifth is rated 1, select those services rated 5 and 3.
- (2) <u>ITCPA Step 2</u>: IT Component Mapping. The purpose of this step is to map all IT to all IT service(s) identified in Step 1 having the 2 highest impact ratings in the group. Refer to Table 3 for illustration of Step 2 instructions.

**Table 3: IT Component Mapping Sample Table with Notional Data** 

		IT Service (	Components			
IT Service	IT Component	Operating System	Application	Storage Device		
VistA	NT Server A	Neo-Linux	M1	App1	SD1	
VistA	Citrix	OS1	V2	App2	SD2	
VistA	Thin Client		TC1	App3	SD2	
LAN	Switch 1	OS2		App4	SD3	
LAN	T1 Line				SD4	
PBS	Switch 2		M2	App5	SD5	

- (a) Note: Not all the fields are applicable for all IT components. An IT component is a subset of a larger information system and is used to process store or transmit information. IT components can include, but are not limited to, mainframes, servers, workstations, network components, operating systems (OS), middleware, and applications. Network components can include firewalls, sensors (local or remote), switches, guards, routers, gateways, wireless access points, and network appliances. Servers can include database servers, authentication servers, electronic mail and Web servers, proxy servers, domain name servers, and network time servers.
- (b) The product of this step is a prioritized listing of all of the IT services together with the components that are known to support them. All IT services will have multiple components. This listing is necessary to the conduct of subsequent ITCPA threat and vulnerability assessments. Respondents in this step are OI&T personnel due to their familiarity with IT service components. For each IT component, list:
- <u>1</u>. *Model*: The hardware and descriptor "model" differentiates one hardware model or type from another. Different model types may appear outwardly similar, but are comprised of different internal components.
- <u>2</u>. *OS*: The program that after being initially loaded into the computer by a boot program, manages all the other programs in a computer.
- <u>3</u>. *Application*: A program designed to perform a specific function directly for the user or, in some cases, for another application program. Application programs use the services of the computer's OS and other supporting programs. Applications can be word processors; database programs; Web browsers; development tools; drawing, paint, and image editing programs; and communication programs.
- <u>4</u>. Storage Device: The term usually refers to mass storage devices such as disks and tape drives.
- (3) <u>ITCPA Step 3</u>: Threat Assessment. The purpose of this step is to identify and prioritize threats to IT infrastructure. Refer to Figure 3 for illustration of Step 3 instructions.

THREAT INDENTIFICATION AND VALUATION THREAT 0.50 0.60 0.65 0.75 Hurricane 0.900 0.20 0.25 0.35 0.40 0.45 0.55 0.70 0.285 0.428 0.475 0.523 0.570 0.618 0.808 **Component Failure** 0.600 0.143 0.190 0.238 0.333 0.380 0.665 0.713 0.760 0.54 0.585 0.45 0.765 0.18 0.225 0.27 0.315 0.36 0.405 0.495 0.855 0.9 0.170 0.213 0.255 0.298 0.340 0.383 0.425 0.468 0.510 0.553 0.595 0.680 0.723 0.765 0.808 0.85 0.320 Power Failure 0.225 0.263 0.300 0.338 0.375 0.75 0.210 0.245 0.280 0.315 0.350 0.7 0.098 0.130 0.163 0.195 0.228 0.260 0.293 0.325 0.358 0.390 0.423 0.455 0.488 0.520 0.553 0.585 0.618 0.65 0.180 0.210 0.240 0.270 0.300 0.330 0.090 0.120 0.150 0.360 0.390 0.420 0.450 0.480 0.510 0.540 0.570 0.6 0.082 0.110 0.138 0.165 0.193 0.220 0.248 0.275 0.303 0.330 0.358 0.385 0.523 0.55 0.027 0.055 0.413 0.440 0.495 0.075 0.100 0.125 0.150 0.175 0.200 0.225 0.250 0.275 0.300 0.325 0.350 0.375 0.475 0.5 0.203 0.225 0.248 0.067 0.090 0.113 0.135 0.158 0.180 0.270 0.293 0.315 0.338 0.360 0.383 0.405 0.428 0.45 0.045 0.080 0.100 0.120 0.140 0.160 0.180 0.200 0.220 0.280 0.4 0.060 0.240 0.260 0.300 0.320 0.340 0.360 0.380 0.035 0.053 0.070 0.088 0.105 0.123 0.140 0.158 0.175 0.193 0.210 0.228 0.245 0.263 0.280 0.315 0.333 0.35 0.045 0.060 0.075 0.090 0.105 0.120 0.135 0.150 0.165 0.180 0.195 0.210 0.225 0.285 0.3 0.037 0.050 0.062 0.075 0.087 0.100 0.113 0.125 0.138 0.150 0.163 0.175 0.188 0.200 0.213 0.225 0.238 0.25 0.030 0.040 0.050 0.060 0.070 0.080 0.090 0.100 0.110 0.120 0.130 0.140 0.150 0.160 0.170 0.180 0.190 0.2 0.007 0.015 0.022 0.030 0.037 0.045 0.052 0.060 0.067 0.075 0.082 0.090 0.097 0.105 0.113 0.120 0.128 0.135 0.143 0.15 0.010 0.015 0.020 0.025 0.030 0.035 0.040 0.045 0.050 0.055 0.060 0.065 0.070 0.075 0.080 0.085 0.1 0.007 0.010 0.013 0.015 0.018 0.020 0.023 0.025 0.028 0.030 0.033 0.035 0.038 0.040 THE CAPACITY OF THE THREAT ACTION TO INFLICT HARM

Figure 3: Threat Identification and Value (Data Notional)

(a) This is an x-y chart. First, along the x-axis is a range of threat capacity values from insignificant to catastrophic with results in a low domain capacity value of 0 to a high domain capacity value of .05, in increments of .003. Second, along the y-axis is a range of threat likelihood values from rare to certain. Depending on the domain capacity value, the range of likelihood values can be from .002 to 1.0.

- (a) A threat is a human, natural, or environmental source with the capability of accidentally triggering or intentionally exploiting vulnerabilities within the IT infrastructure of the site. Threats are the source of actions which may temporarily disrupt or permanently harm the IT infrastructure.
- (b) Threat assessment guidance is given in the form of an example that explains in detail the following sub-steps:
  - 1. Threat Identification
  - 2. Evaluation of Threat Capacity to Inflict Harm
  - 3. Evaluation of the Likelihood the Threat will Inflict Harm
  - 4. Assignment of Threat Value and Description
- (c) The example assumes the location of the site under consideration is located in central Florida.
- (d) Threat Identification. List potential site-specific threats to the IT infrastructure. Threats include, but are not limited to, those listed in Table 4.

**Table 4: Threat List (Not Inclusive)** 

	NATURAL
Blizzard	Storm classified by the National Weather Service as a blizzard with significant snow, ice, wind, and cold
Earthquake	Earthquake at or near the facility
Extreme Outdoor Cold	Extremely low temperatures outside of the facility
Extreme Outdoor Heat	Extremely high temperatures outside of the facility
Fire	Fire affecting a portion of or the entire facility (may also be categorized under Human)
Flood	A rising level of water outside or near a facility
Hail	Storm classified by the National Weather Service as hail
Hurricane	Storm classified by the National Weather Service as a hurricane
Landslide	Movement of earth's surface that can cause damage to a facility
Lightning Strike	Lightning strike on the facility
Thunderstorm	Storm classified by the National Weather Service as a thunderstorm
Tornado	Storm classified by the National Weather Service as a tornado
Tsunami	Storm classified by the National Weather Service as a tsunami
Volcano	Eruption of a volcano near a VA facility
Winter Weather Hazards	Winter weather (e.g., cold, snow, ice) that impacts the normal, safe operation of the VA

	TECHNICAL/ENVIRONMENTAL
Biological Release	Release of a biological toxin at or near the facility (may also be categorized under Human)
Component Failure	Computer or systems component failures that require replacement
Dam Failure	Failure of a dam leading to significant threat of water and debris damage to the facility, suppliers, or VA staff homes
Dust/Debris	Dust or debris within a facility with access to systems and components
HAZMAT Release/Spi II	Release or spill of hazardous chemicals or materials at or near a facility
HVAC Failure	Failure of the heating, ventilation or cooling systems within a facility (e.g., temperature below 68 degrees, above 74 degrees, or rapid changes in temperature)
Indoor Humidity	Humidity inside of the facility above normal operating conditions (e.g., relative humidity below 40% (temperature between 68-74 degrees) or above 50% (temperature between 68-74 degrees)
Power Failure	Failure of the external power supplying the facility (e.g., brownout, blackout, voltage dip/spike)
System Misconfigur -ation	System hardware, software, or parameters not configured properly
System Penetration	Actions by software to gain unauthorized access to a system
Vibration	Vibration of VA facilities or systems, not classified as a earthquake
Water Damage	Water within a VA facility that is not contained in the feed or drain lines

	HUMAN
Burglary/ Break In	Unauthorized access to the facility with the intent to steal
Civil Unrest	Actions by the civilian population that cause people to feel unsafe to be outside their homes
Hacker, Cracker	Use of a computer system without proper authorization with the intent to cause harm or theft
Human Health Emergency	Actions that cause the health of VA staff, contractors, or suppliers to be degraded as to make them unavailable (e.g. Flu, pandemic, Meningitis)
Malicious Code	Malicious computer software that interferes with normal computer functions
Password Privacy Negligence	Users, systems, or software not following VA standards for password privacy
Personnel Unavailable	Actions that cause staff to be unavailable to work
Sabotage	Purposeful acts by non-VA staff to destroy VA facilities or capabilities
System Intrusion, Break-Ins	Unauthorized access to the system by a human
System Tampering	Malicious actions to modify the normal configuration of a system
Terrorist	Actions by outside parties against the U.S. with the intent to cause fear in the population
User Negligence	Unintentional acts by authorized VA system users that cause harm to the VA
User Sabotage	Intentional acts by VA authorized users of VA systems to destroy VA facilities or capabilities

- (e) Also include input from groups located at the site being assessed, including, but not limited to, emergency management and facilities personnel. Further tailor the list by adding any site specific threats provided in the interview that have not be previously identified.
- (f) Evaluation of Threat Capacity to Inflict Harm to IT Infrastructure. A threat must have the ability to render harm to all or part of the site's IT infrastructure. For example, hurricanes are a staple threat to Florida and Gulf Coast states, having demonstrated a consistent capability to harm IT services in those geographical areas. However, hurricanes do not generally have the capability to move far enough inland to affect the upper Midwest and are thus not considered a significant threat to that geographic area.
- (g) In addition to having the *capability* to harm IT services, human threats must have the *intent* to do so. Intent is determined largely through inference and historical precedent. Infer intent through a set of questions regarding the threat.
  - 1. Does the threat have a current or projected need for the IT service in question?
  - 2. Does the threat seek to deny use of the IT service?
  - 3. Has the threat demonstrated an interest by targeting the IT service?
  - 4. To what degree is the threat motivated to use its capability?
  - 5. Has the threat previously attacked the specific IT service at the specific site in question?
- (h) Note: If a human threat has the capacity to harm IT infrastructure but lacks the intent, there is no threat. The reverse also is true. If the threat possesses the intent, but not the capacity, no threat exists.
- (i) Having considered all issues pertaining to the evaluation of threat capacity to harm IT infrastructure, note the capacity descriptions on the X, or horizontal, axis of Table 4 (Catastrophic, Major, Moderate, Minor, Insignificant). These characterizations are defined in Table 5.

### Table 5: The Capacity of the Threat to Inflict Harm

### **Threat X Axis: Capacity of the Threat to Inflict Harm**

**Catastrophic:** Documented knowledge exists of the threat's capability and intent\* to render all or part of the IT infrastructure unavailable for a lengthy or undetermined period.

**Major:** Documented knowledge exists of the threat's capability and intent\* to render all or part of the IT infrastructure unavailable for a protracted period.

**Moderate:** Some evidence of the threat's capability or intent\* to briefly disrupt the IT infrastructure.

**Minor:** Little or no credible evidence of the threat's capability or intent\* to disrupt the IT infrastructure exists.

**Insignificant:** No evidence of the threat's capability or intent\* to disrupt the IT infrastructure exists.

<sup>\*</sup> Except for natural and some environmental threats

- (j) Since the hypothetical site in this example is located in central Florida and the identified threat is "Hurricane," it is common knowledge that the threat catastrophically impacts the full panoply of IT infrastructure. Thus, the capacity of the threat to inflict harm on the IT infrastructure is .9, Catastrophic.
- (k) Evaluation of Threat Likelihood. Note the likelihood descriptions on the Y, or vertical, axis of Table 6 (Certain, Likely, Possible, Unlikely, and Rare). See Table 6 for Threat Likelihood descriptions.

# **Table 6: Threat Likelihood Descriptions**

## Threat Y Axis: Likelihood the Threat Will Inflict Harm

**Certain:** The threat has harmed the IT infrastructure and/or similar assets frequently in the past, including the recent past.

**Likely:** The threat has harmed the same or similar IT infrastructure often in the past, including the recent past.

**Possible:** The threat has harmed the IT infrastructure in the past.

**Unlikely:** The threat has infrequently harmed the IT infrastructure.

**Rare:** The threat has only sporadically harmed the IT infrastructure and not in the recent past.

- (I) Likelihood is a relative term subject to the best judgment of the assessor, using historical data and institutional knowledge to weight the decision. A high frequency of threat-related incidents can indicate an increased likelihood that a similar incident may take place in the future, especially if capability and intent<sup>1</sup> are high. For example, if a hurricane has impacted IT infrastructure one or more times in the past, the probability it will do so again is higher than if it had never done so, especially where no other circumstances have changed (i.e., additional mitigation strategies have not been applied). *Note, however, that lack of threat action in the past is the least reliable predictor of future threat action.*
- (m) Since the hypothetical site is located in central Florida and the identified threat is "Hurricane", the likelihood of that threat impacting IT infrastructure is considered to be within the Certain range. Starting with the selected threat capacity point (cell) on the X or horizontal axis, move upward on the Y or vertical axis to determine the likelihood of threat occurrence as shown in the table. Determine a resting point on the Y axis that best describes the likelihood of occurrence of the threat. Determine a resting point (cell) on the Y or vertical axis by selecting a point (cell) from within the chosen category description (within the range). For example within the category of "Possible" the selection could range from "low-possible" to "high-possible".
- (n) Assignment of Threat Value and Threat Description. The intersection of the capacity and likelihood axes is the value assigned to the threat. Threat values have descriptors, as shown in Table 7. In the example, the threat is rated at .9 with a threat description of Critical. Note: Assignment of a numerical value within a level is not scientific. It is based on the informed assessment of Emergency Management, Facilities, and IT personnel in evaluating the relative position of all threats within a given level.

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<sup>&</sup>lt;sup>1</sup> Where applicable.

**Table 7: Threat Descriptions and Numerical Values** 

Threat Description	Numerical Value (TV)
<b>Critical:</b> The threat has the capability and intent* to harm the IT infrastructure. The same or similar IT services have been harmed in the past and are subject to the threat on a frequently recurring basis.	0.64 < TV
<b>High:</b> Documented knowledge exists of the threat's capability and intent* to render all or part of the IT infrastructure unavailable for a protracted period. The threat has harmed the same or similar IT infrastructure often in the past, including the recent past.	0.36 < TV <= 0.64
<b>Moderate:</b> Some evidence of the threat's capability or intent* to briefly disrupt the IT infrastructure. The threat has harmed the IT infrastructure in the past.	0.16 < TV <= 0.36
<b>Minor:</b> Little or no credible evidence of the threat's capability or intent* to disrupt the IT infrastructure exists. The threat has infrequently harmed the IT infrastructure.	0.04 < TV <= 0.16
Insignificant: No evidence of the threat's capability or intent* to disrupt the IT infrastructure exists. The threat has only sporadically harmed the IT infrastructure and not in the recent past.	TV <= 0.04

- (o) Threats identified as **Critical** and **High** will be used in ITCPA, Step 4. Thus, in this example, only Hurricane and Component Failure move forward to Step 4.
- (4) <u>ITCPA Step 4</u>: Vulnerability Assessment. The purpose of this step is to identify flaws or weaknesses in system procedures, design, implementation, or internal controls that could be exercised (accidentally triggered or intentionally exploited) and result in a security breach, violation of the system's security policy, interruption/loss of service, or other undesired events. Vulnerability assessments evaluate planned strategies and countermeasures that potentially avert or diminish the harm to IT services. Data gathered in the threat assessment (ITCPA Step 3) is necessary to the vulnerability assessment performed in this step. Vulnerability assessment guidance continues the facility location example given in ITCPA steps 1-3. Refer to Figure 4 and Table 8 for illustration of Step 4 instructions.

Figure 4: Vulnerability Values

							\	/ULI	NER	ABI	LITY	/ VA	LUI								
		1	1	1	2	2	2	2	3	3	3	4	4	4	4	4	5	5	5	5	5
NONE		1	1	1	1	2	2	2	2	3	3	3	4	4	4	4	5	5	5	5	5
9		1	1	1	1	2	2	2	2	3	3	3	4	4	4	4	4	5	5	5	5
		1	1	1	1	2	2	2	2	3	3	3	4	4	4	4	4	5	5	5	5
		1	1	1	1	2	2	2	2	3	3	3	4	4	4	4	4	4	5	5	5
WEAK	<u>s</u>	1	1	1	1	2	2	2	2	3	3	3	4	4	4	4	4	4	4	4	4
WE	ည်	1	1	1	1	2	2	2	2	3	3	3	3	4	4	4	4	4	4	4	4
	A TE	1	1	1	1	2	2	2	2	3	3	3	3	4	4	4	4	4	4	4	4
M M	STRATEGY	1	1	1	1	2	2	2	2	3	3	3	3	3	3	3	3	3	3	3	4
SOMETIME EFFECTIVE		1	1	1	1	2	2	2	2	3	3	3	3	3	3	3	3	3	3	3	3
	은	1	1	1	1	2	2	2	2	3	3	3	3	3	3	3	3	3	3	3	3
	MITIGATION	1	1	1	1	2	2	2	2	3	3	3	3	3	3	3	3	3	3	3	3
ĭ	Ē	1	1	1	1	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	3
EFFECTIVE	MY	1	1	1	1	1	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2
분	Σ	1	1	1	1	1	1	2	2	2	2	2	2	2	2	2	2	2	2	2	2
Ш		1	1	1	1	1	1	1	2	2	2	2	2	2	2	2	2	2	2	2	2
ō		1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	2
STRONG		1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
STF		1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
		1	1	1	l l	1	) NIT!	1	) )D T	1	/I II AI	1 EDAI	יו וופ דו וופ	1 V T	) PE	1 EVD	1	1 ED 1	1	1	1
					пен				OR T					TIC	) BE		LOIT	ועם	s:		
			RA	RE		Į	JNLI	KEL'	7	N	IODE	ERAT	Έ		LIK	ELY			CER	TAIN	

(a) This is an x-y chart. First, moving along the x-axis is a range of vulnerability values from rare to certain with results in a low potential vulnerability value of 1. Second, along the y-axis is a range of mitigation strategy values from strong to none with results in a strong mitigation value of 1 to a weak mitigation value of 5.

**Table 8: IT Services Vulnerability Values (Data Notional)** 

IT Service	Threat	Vulnerability	Mitigation Strategy	Vulnerability Value
РВХ	Hurricane	Location of PBX room in basement	Water sensors and sump pump	4
РВХ	Component Failure	Aging infrastructure	Accelerated technology refresh schedule	3
LAN	Hurricane	Server room has large unprotected windows	Mylar window coatings to prevent shattering and flying glass	4
LAN	Component Failure	Heat buildup in server room	Improved server room HVAC	1

- (a) Step 4 is comprised of the following sub-steps:
- 1. Match IT Services to Threats
- 2. Identify of IT Service Vulnerability(ies) to Threats
- 3. Describe Current Mitigation Strategies Against All Vulnerabilities
- 4. Evaluate Potential for the Exploitation of a Vulnerability by a Threat
- 5. Evaluate the Strength of Mitigation Strategies Applied to Specific Threats
- 6. Assignment of Vulnerability Value and Description
- (b) Match IT Services to Threats. Fill in the threat column with a single threat identified in Step 2. Fill in the IT service column with all IT services that have the potential to be affected by the threat. In this case, the featured IT service is PBX.
- (c) Identify IT Service Vulnerability(ies) to Threats. Describe all known vulnerabilities of each IT service to the threat, Vulnerabilities may include, but are not limited to:
  - <u>1</u>. Faulty/Outdated Hardware Failure (All: Servers, Computers, Communications Equipment; etc.)
  - 2. Faulty/Outdated Software
  - 3. Location of the IT Service
  - 4. Faulty IT Processes/Procedures
  - 5. No/Inadequate IT Contingency Plan (ITCP)/ITCP Not Tested
  - 6. Faulty Maintenance (All: Hardware and Software)
  - 7. Lack of/Inadequate Surge Protection
  - 8. No/Inadequate Backup Power
- (d) Describe Current Mitigation Strategies Against All Vulnerabilities. Most known IT vulnerabilities have one or more mitigation strategies in place. Identify all mitigation strategies against each individual vulnerability, as shown in Figure 4. Use a separate line for each mitigation strategy. Mitigation strategies may include, but are not limited to:
  - 1. Current ITCP
  - Tested ITCP
  - 3. IT Devolution Plan
  - 4. Training/Cross Training
  - 5. Improved Testing/Exercises
  - Service Level Agreement

- 7. Improved Equipment Protection Measures
- 8. Stronger Physical Security Protocols
- 9. Stronger Cyber Security Software
- 10. Current Hardware
- 11. Current Software
- 12. Alternate Communications
- 13. Backup Power
- 14. On-Hand Replacement Hardware
- 15. Surge Protection
- 16. Improved Fire Suppression System
- 17. Alternate Operating Facility
- (e) Evaluate Potential for the Exploitation of a Vulnerability by a Threat. In the absence of mitigation strategies, capable threats will exploit vulnerabilities. Note the exploitation potential descriptions on the X, or horizontal, axis of Table 9a (Certain, Likely, Moderate, Unlikely, Rare), defined in Table 9.

Table 9: Vulnerability X Axis: Potential for this Vulnerability to be Exploited

# **Vulnerability X Axis: Potential for this Vulnerability to be Exploited**

**Certain:** The weakness has been exploited frequently in the past, including the recent past.

**Likely:** The weakness has been exploited often in the past, including the recent past.

**Moderate:** The weakness has been exploited in the past.

**Unlikely:** The weakness has been exploited infrequently.

**Rare:** The weakness has been only sporadically exploited and not in the recent past.

- (f) Since the hypothetical site is located in central Florida, the identified threat is "Hurricane". The PBX room is vulnerable to storm surge and resultant flooding because it is below sea level. Thus, it is likely the vulnerability will be exploited by the threat. Within the Likely designation, a very high level is appropriate.
- (g) Evaluate the Strength of Mitigation Strategies Applied to Specific Threats. Mitigation strategies are unlikely to eliminate a vulnerability. Those that have failed or been shown to be inadequate in the past are, without improvement or additional strategies, likely to fail or be inadequate again. Having considered all issues pertaining to the evaluation of the strength of the mitigation strategy relevant to the specific vulnerability, refer to Table 10. Note the strength descriptions on the Y, or vertical, axis of the table (Strong, Effective, Sometimes Ineffective, Weak, None), defined in Table 10.

Table 10: Vulnerability Y Axis: My Mitigation Strategy Is

## **Vulnerability Y Axis: My Mitigation Strategy Is**

**Strong:** Multiple layers of tested, integrated capabilities are in place to prevent harm and limit harm when prevention fails.

**Effective:** Multiple layers of tested capabilities are in place to prevent harm to the IT service and limit harm when prevention fails.

**Sometimes Effective:** Capabilities are in place that have been shown to limit or prevent harm only sporadically or have never been tested.

Weak: Minimal capabilities are in place to prevent harm.

**None:** No capabilities are in place either to prevent or limit harm.

- (h) The identified mitigation strategy (water sensors combined with a sump pump) is known to have allowed a damaging degree of flooding in Category 2 and above hurricanes in the past and is therefore considered weak.
- (i) Starting at the selected exploitation value, move vertically until the Weak category is reached.
- (j) Assign Vulnerability Value and Description to All Vulnerabilities. Transcribe the numerical value identified in the previous step into the Vulnerability Value column in the cell adjacent to the relevant vulnerability, along with the Vulnerability Description shown in Table 11. Note: Assignment of a numerical value within a level is not scientific. It is based on the informed assessment of Emergency Management and IT personnel in evaluating the relative position of all vulnerabilities within a given level.

**Table 11: Vulnerability Descriptions and Values** 

Vulnerability Description	Numerical Value
<b>Strong:</b> Multiple layers of tested, integrated capabilities are in place to prevent harm and limit harm when prevention fails. Multiple layers of tested, integrated capabilities are in place to prevent harm and limit harm when prevention fails.	1
Effective: The weakness has been exploited infrequently.	2
<b>Moderate:</b> The weakness has been exploited in the past. Capabilities are in place that have been shown to limit or prevent harm only sporadically or have never been tested.	3
<b>Weak:</b> The weakness has been exploited often in the past, including the recent past. Minimal capabilities are in place to prevent harm	4
<b>None:</b> The weakness has been exploited frequently in the past, including the recent past. No capabilities are in place either to prevent or limit harm.	5

(5) Generate the Critical Exposure Report. The purpose of this action is to calculate the Exposure values for all Service/Business Lines. These Exposure values are used to correlate, rank, and prioritize the IT services and IT components supporting the Service/Business Lines to determine which require ITCPs and DRPs. Since ITCPs and DRPs must be written for IT services having a High critical exposure ranking (and included in SMART), this report facilitates the identification of those particular IT components and IT services. Use the following formula to calculate Exposure Values: Threat x Vulnerability x Impact = Critical Exposure.

**Table 12: IT Exposure Table** 

Critical Exposure	Values
High	6.00-greater
Moderate	4–5.99
Low	0-3.99

- (a) In the example (Table 12) utilizing the data gathered in Steps 1 through 4 of the ITCPA process, the formula and solution for PBX exposure to hurricanes is: **Threat (.9) x Vulnerability (5) x Impact (4) = Critical Exposure 18.00 (High; see Table 13).**
- (b) Use the numerical values generated in previous ITCPA steps to generate the IT Exposure Report, as shown in Table 13. IT services ranked High will progress to STAGE 2: Development of Contingency Plans.

**Table 13: IT Critical Exposure Report** 

IT Service	Impact	Threat	TV	Vulnerability	Vulnerability Value	Highest Exposure	Exposure
PBX	5	Hurricane	.9	Location of PBX room in basement	4	18	High
	5	Component Failure	.6	Aging infrastructur e	3	9	Moderate
LAN	5	Hurricane	.9	Server room has large unprotected windows	4	18	High
	5	Component Failure	.9	Heat buildup in server room	1	4.5	Moderate

- d. **STAGE 2: Development of IT Contingency Plans.** Having now determined the Exposure Values for all Service/Business Lines, preparations can be made for appropriate ITCPs and DRPs. Office of Management and Budget Circular A-130, Appendix III, requires the development and maintenance of continuity of support plans. This Handbook includes IT contingency planning as a subset of continuity of support planning.
- (1) Using the information elicited during the Stage 1 ITCPA, OI&T system owners must develop ITCPs and DRPs for general support systems and major applications supporting IT services having a High critical exposure ranking, as identified in the Critical Exposure Report.
- (2) ITCPs must include the impact data developed in ITCPA Step 1, BIA; the IT components identified in ITCPA Step 2; response to threats to and vulnerabilities of IT services identified in Steps 3 and 4; and must comply with NIST SP 800-34 and NIST SP 800-53.
- (3) ITCP and DRP templates developed by OI&T Office of Business Continuity and available in the Web Portal/Office of Business Continuity page should be used to complete this stage, since these templates are NIST compliant, auditable, and include extensive, detailed instructions and references.
- e. STAGE 3: Post ITCP and DRP plans to the Security Management and Reporting Tool (SMART), if the plan addresses a system that exists in SMART. If the plan does not address a system in SMART, please follow local site documentation procedures. To upload completed and reviewed plans in SMART, click on *Certification and Accreditation*" link; select *System*; select *Artifacts* tab and upload the plan.
- f. STAGE 4: Train, Test, and Exercise ITCPs and DRPs. System or facility owners will train personnel in their contingency roles and responsibilities with respect to Moderate and High impact information systems and provide refresher training at least annually. Testing should validate plans, develop and maintain procedural understanding and technical skills, and develop a body of lessons learned to revise plans for operability in real world circumstances. All ITCPs and DRPs will be tested annually and when major organizational, operational, procedural, or technical changes (i.e., changes to OS, server upgrades; etc.) are made. When applicable, automated mechanisms will be employed to thoroughly and effectively test the contingency plan. When feasible, a full recovery and reconstitution of the information systems will be used as part of ITCP and DRP testing.
- (1) Tests will have (a) specific objective(s), such as validating responses to the loss of specific IT services; validating data backup protocols; exercising implementation of manual business procedures; etc. There are several methods for testing and/or exercising contingency plans to identify potential weaknesses (e.g., full-scale contingency plan testing, functional/tabletop exercises). The depth and rigor of contingency plan testing increases as the impact of the loss of the IT service increases. ITCPs and DRPs must be tested in the facilities specified in the respective plan. If the plan specifies use of an alternate facility(ies), the test must be conducted at the alternate site.
- (2) ITCP/DRP tests will be documented by the system or facility owners and results reported in writing to the Regional CIO, Site Director, Site CIO, Facilities Director, and Emergency Management Director, with a copy uploaded to SMART. When applicable, automated mechanisms will be employed to thoroughly and effectively test the contingency

plan. When feasible, a full recovery and reconstitution of the information systems will be used as part of ITCP testing.

g. **STAGE 5:** Post Training, Testing, and Exercise Results to the SMART Data Base. For audit and reference, post testing dates and results in SMART. To do so, select *Systems* link and system name; select *Capital Planning* tab; select "date contingency plan was tested" field and insert *Date* and *Submit*.

## **Acronyms**

Abbreviation / Acronym	Description		
BIA	Business Impact Analysis		
СВР	Critical Business Process		
CIO	Chief Information Officer		
DRP	Disaster Recovery Plan		
FISMA	Federal Information Security Management Act		
IPRM	Office of Information Protection and Risk Management		
ISO	Information Security Officer		
IT	Information Technology		
ITCP	Information Technology Contingency Planning		
ITCPA	Information Technology Contingency Planning Assessment		
NIST	National Institute of Standards and Technology		
OI&T	Office of Information and Technology		
ОМВ	Office of Management and Budget		
os	Operating System		
RTE	Recovery Time Expectation		
SMART	Security Management and Reporting Tool		
SP	Special Publication		
TV	Threat Value		
VA	Department of Veterans Affairs		
VACO	Department of Veterans Affairs Central Office		

## **Definitions**

	IT Contingency Planning Definitions
Business Continuity Planning	The process of developing advance arrangements and procedures that enable an organization to respond to an event in such a manner that critical business functions continue with planned levels of interruption or essential change.
Business Impact	Result or effect of an event, i.e., the magnitude of harm that could be caused by a threat's exercise of a vulnerability.
Business Impact Analysis	Process of identifying the critical business functions within the business and determining the impact of not performing those business functions.
Business/Service Line	Logical element or segment of a VA organization representing a specific business function and a definite place on the organizational chart under the domain of a manager. Also called department or division.
Critical Business Process	A collection of interrelated tasks which accomplish a particular goal.  MEFs are comprised of CBPs. Functional Areas perform CBPs in support of VA's responsibilities under the National Response Framework.
Continuity of Operations (COOP) Plan	A continuity of operations plan provides guidance on the system restoration for emergencies, disasters, mobilization, and for maintaining a state of readiness to provide the necessary level of information processing support commensurate with the mission requirements/priorities identified by the respective functional proponent. The Federal government and its supporting agencies traditionally use this term to describe activities otherwise known as disaster recovery, business continuity, business resumption, or contingency planning.
Contingency Plan (Including IT Contingency Plan)	Alternative strategy that identifies the plan to be undertaken to prevent or reduce the negative impact of a disaster. Includes the continuity of operations plan, the pandemic influenza plan, comprehensive emergency management plan, disaster recovery plan, information technology contingency plans, and similar plans.
Critical Exposure	The cumulative criticality of an IT service as it is affected by its relative importance in maintaining a critical business process, the threats arrayed against it, and its vulnerabilities to those threats, as expressed in the formula: Threat x Vulnerability x Impact (TxVxI).
Disaster Recovery Plan	A written plan for processing critical applications in the event of a major hardware or software failure or destruction of facilities that deny access to the normal facility for an extended period. It is an IT-focused plan designed to restore operability of the target system, application, or computer facility at an alternate site after an emergency and may refer to ITCP plans to restore required IT components.

	IT Contingency Planning Definitions		
Federal Information Processing Standards (FIPS)	Publicly announced standards developed by the Federal government for use by all non-military government agencies and by government contractors. Many FIPS standards are modified versions of standards used in the wider community.		
Federal Information Security Management Act (FISMA)	Enacted in 2002, FISMA requires each Federal agency to develop, document, and implement an agency-wide program to provide information security for the information and information systems that support the operations and assets of the agency, including those provided or managed by another agency, contractor, or other source.		
General Support System (GSS)	An interconnected information resource under the same direct management control that shares common functionality. It usually includes hardware, software, information, data, applications, communications, facilities, and people and provides support for a variety of users and/or applications. Individual applications support different mission-related functions. Users may be from the same or different organizations.		
Impact of No Service	A description of the effects on the operations or system if no service is provided by the vendor.		
Information Technology Contingency Planning Assessment (ITCPA)	A document which consolidates the results of a business impact assessment and threat and vulnerabilities assessments to facilitate the preparation of information technology contingency plans and the related training, testing, and exercises.		
IT Service	Any technology that supports information technology resources.		
Major Application (MA)	An application that requires special attention to security because of the risk and magnitude of the harm resulting from the loss, misuse, or unauthorized access to, or modification of, the information in the application. A breach in a major application might comprise many individual application programs and hardware, software, and telecommunications components. Major applications can be either a major software application or a combination of hardware and software in which the only purpose of the system is to support a specific mission-related function.		
Mitigation Strategy	An action taken or a physical entity used principally to reduce or eliminate one or more vulnerabilities. Mitigation strategies also may affect the threat (intent and/or capability).		

IT Contingency Planning Definitions		
National Institute of Standards and Technology (NIST)	NIST is a non-regulatory Federal agency within the U.S. Department of Commerce. NIST's mission is to promote U.S. innovation and industrial competitiveness by advancing measurement science, standards, and technology in ways that enhance economic security and improve our quality of life.	
Policies	Policies are high-level guiding principles that set the overall requirements of the program and helps Executive Management set the direction around logical, physical and managerial practices to support the Contingency Planning Program. Policies are set at a high level and do not contain specific department, technology, vendor related, etc. specifications, and therefore should not change frequently.	
Recovery Time Expectation	The maximum allowable time a process or component can be down following a disruptive event.	
Threat	A threat has (1) intent and capability targeted at the intentional exploitation of a vulnerability and 2) has a history of having done so. A threat may also be a technical or manmade situation that may accidentally trigger a vulnerability. This type of threat also will have a history of having triggered vulnerabilities in the past.	
Vulnerability	A flaw or weakness in system procedures, design, implementation, or internal controls that could be exercised (accidentally triggered or intentionally exploited) and result in a security breach, violation of the system's security policy, interruption/loss of IT Service, or other undesired events.	
Workaround	A process that can be used to avoid risk for a period of time but is not a permanent solution or mitigation of a risk.	